

**County of Santa Clara**  
**Board of Supervisors**  
Supervisory District Four  
Supervisor James T. Beall, Jr.



CSFC.10.19.05

DATE: November 1, 2005

TO: Board of Supervisors

FROM:

*Donald F. Gage*

Donald F. Gage  
Supervisor, District 1

*James T. Beall, Jr.*

James T. Beall, Jr.  
Supervisor, District 4

*Committee  
Report out  
Signed for*

*Sup Gage*

*flipped his  
motion onto*

SUBJECT: Children, Seniors & Families Committee meeting of October 19, 2005

**RECOMMENDED ACTION**

Accept report back on Children's Health Initiative (CHI) Productivity Evaluation (Referral from April 5, 2005 Board of Supervisors' meeting).

Committee Action: Accepted report.

Accept the Annual Report on the CalWORKs Program from Department of Employment and Benefits Services.

Committee Action: Accepted report and directed Administration to examine the feasibility of emancipating or emancipated foster youth accessing Calworks Employment Connection.

Accept update from FIRST 5 Santa Clara County on the Preschool for All Initiative.

Committee Action: Accepted status report from First 5 Santa Clara County on the Preschool for All Initiative and directed Administration to agendaize the report on the Board of Supervisor's Agenda for further consideration. Additionally, Committee requested First 5 Santa Clara County staff to prepare a matrix that demonstrates the number of Preschool spaces, enhanced and new, and the financial commitment by Supervisorial Districts as proposed by the Preschool for All plan approved by the First 5 Santa Clara County Commission on August 17, 2005.

Accept report from Santa Clara Family Health Plan on potential cost savings generated by State or Federal reimbursements for individuals who utilize services while temporarily disenrolled.

Committee Action: Accepted report.

Accept Santa Clara County Council on Aging (COA) Demographic and Service Report.

Committee Action: Deferred report to the November 9, 2005 Children, Seniors and Families Committee.

Accept bi-monthly report from the Social Services Agency on discontinuances and disenrollments from the Medi-Cal, Food Stamp, CalWORKs, and General Assistance Programs administered by the Agency.

Committee Action: Accepted report.

Accept Out-of-Home Placement Report from Department of Family and Children's Services.

Committee Action: Accepted report.

## **ATTACHMENTS**

- 10/19/05 Agenda

### 23. CSFC Report

Beall: this is the CSFC meeting of October 19<sup>th</sup>, the most significant issue was the staff report on the FIRST 5 Preschool for All Initiative, at the request of the Committee, this will be agendized for the December 6, 2005 Board meeting, and the Committee accepted the status report, and basically directed that the agenda include discussion of the Preschool for All Initiative on December 6, 2005. There were too many concerns when we discussed this, one of the proposals was dealing with services that are traditionally provided by county, city and state government, and looking at the duplication of service, by doing that decreases the number of families served. Secondly, there was a concern that as originally proposed, the spending of the majority of the \$42 million was in one geographic location, the six zip codes identify, in what they call component C, and this is a significant portion of the total revenue, and the Committee asked that the FIRST 5 staff prepare a matrix that demonstrates the number of preschools sites, spaces, enhanced and new as proposed by the plan, and that this be presented to the Board so we can discuss it at the December 6<sup>th</sup> meeting, so we're asking for that information. The FIRST 5 staff indicated that they will try to provide this information, but if they can't I'd like to have our staff do that. And, in terms of the recommendations of the Committee that item will be agendized for December 6<sup>th</sup> and then we would like to have the County Executive review the plan and work with the FIRST 5 to prepare the matrix so that we can discuss it at that time. So, **I move approval of that report.**

BA: well, I'm a little confused about the directive, I understand from Mr. Beall that he is directing the staff to provide a matrix to be agendized ...(JB: that is correct)...here at the Board on December 6<sup>th</sup> and that is an action that the Committee took...(JB: yes, that is correct)...well, I have a lot to say on this subject and I'll begin by reminding the Board that pursuant to the California Children and Families First Act of 1998, the BOS established this County's Children and Families First Commission composed of nine members including one member of the BOS which was myself, the Executive Director of HHS, the Director of SSA, one member from the local planning council and five members appointed by each one of us. Now, in June of 2004 the BOS amended the ordinance and specifically established First Five Santa Clara County as an entity entirely separate from Santa Clara County and that

the obligations of First Five are the obligations solely of First Five Santa Clara County and shall not directly or indirectly be obligations of the County, that's the first part, but as a background, we must be reminded as well that the work of the First Five is directed by the nine member Commission, a totally independent nonprofit organization, and the recently adopted preschool for all master plan is the culmination of many years of focus effort by dozens of community partners and stakeholders, it can be said as well that the process began in December 2001 that went on to the comprehensive approaches to raising educational standards initiative, that created the E-3 institute and has led to the award of the preschool for all demonstration project grant by the State of California, it is also important to remember that between the launch of the care's initiative and the most recent demonstration grant from the State, First Five started the early learning initiative for school readiness, the quality early learning opportunities initiative, the differential response analysis with social services and the high risk research and design initiative, with research analysis and design data gathered from mental health, family court and social services, all of this latter work was done over a period of 18 months and became the foundation upon which the five-year community investment plan was developed, it was in large part because of extensive research and analysis, the First Five has concluded that poverty alone is not the sole criterion determining negative life outcomes for children in high risk environments and that other factors need to be taken into account, such as domestic violence, substance abuse in caretakers, child abuse, learning disabilities, inadequate prenatal care and many other considerations. As a result of that work, demonstration zip codes that part of a high risk design contain multiple risk conditions are the largest number of children, zero to five. Now, with regard to Mr. Beall's request, I believe that to approve his directive is to undermine the exhaustive work of the Commission at a time when our County is truly on the cutting edge with an essential strategy that will allow us creditability to access other funds to expand the positive impact of these demonstrations sites to other parts of the county, it's really important to understand that while it may appear that a significant amount of the funds will be directed into these demonstrations sites, there are also components A and B that take into account the needs of other parts of the County, what is most important is that we believe that these demonstrations projects are going to really demonstrate

how this type of analysis and research and application of funds will contribute to better outcomes so that we can go out and seek funding from other foundations and other sources in order to be able to expand the program to other parts of the County, and equally important there is high expectation that if the preschool for all initiative is approved by the voters next June, we're going to have the information and the data to be able to apply this investment strategy in other parts of the County. I guess my question after everything is said, is would we tell the United Way how to run their nonprofit organization, I understand your interest Mr. Beall, and everybody's interest in getting as many resources as possible to as many children in the County as possible, but the work of the First Five Commission is not only independent but it has been exhaustive and very thorough...it's up to the Board, if you want to intervene at this stage in the process, that is certainly your prerogative, by the same token, it needs to be also understood that each one of us has a commissioner at the First Five and that each one of your appointees has been a part of this process over an extensive period of time and if there were any concerns or objections or new ideas about how the five-year investment strategy should have been implemented, that it is through your appointees, is the most legitimate and the most fair of pursuing any interest by the BOS's. I will not be able to support JB's motion, in particular, because he is saying that the Committee, and I would ask DG for his understanding of what the Committee decided to do at the last minute, which now in JB's words is a directive to the Administration to do a matrix and then bring it back to us for what purpose on December 6<sup>th</sup>.

JB: the committee requested that be put on the agenda, so the full Board could discuss, have the information, that's what we're attempting to do on December 6<sup>th</sup>.

DG: my concern was that this come back to the full Board for full discussion because I was uncomfortable with the direction it was going and that's why it's here today for a decision.

BA: so what are we deciding on? (DG: whatever the Board would like, at the pleasure of the Board)

JB: the Committee report was to just accept the report then ask that the item be placed on the agenda, so we can have a full discussion, that is what we requested...which is different than what you're saying now, Don.

DG: right, I want the discussion here, I want this flushed out and then decide what we want to do...

JB: okay, I as a Board member would like to place this on the December 6<sup>th</sup> agenda...(DG: for discussion or...)...yeah...(DG: that's fine)...

LK: so your request Jim, is to put this on for the full Board on December 6<sup>th</sup> and it came from your Committee, and Mr. Gage you're supporting that?

DG: I supported bringing it here today...(LK: and are you supporting it returning it on December 6<sup>th</sup>, that's my question)...well, I would like to have a little discussion on what we would discuss on December 6<sup>th</sup>, what would be the decision factors, because I was uncomfortable, I have to agree with Blanca on many respects, First Five is a stand alone committee, they spent a lot of resources and went out and did a lot of calculations, I have a representative on there that reports back to me regularly and felt that they were going in the right direction, so, if we want to change that, I think that this is where we do it, right here.

LK: I don't think we can change it, I would definitely agree with Blanca, this is a stand alone Commission and there's no question, the question is do we want more information on where their funding is going because it so involves us as a County, that's the piece that I would be concerned about and I support what Jim has suggested, the concern is not whether or not they have autonomy, the concern is whether or not just as they spend taxpayer dollars we spend taxpayer dollars and I think we're all concerned that in our own districts we have a sufficient amount of funding particularly for those who are in poverty areas and each one of us has a pocket of some kind or another that is in our area, First Five is actually coming tomorrow night to Mountain View at our request, so it will be the first time that we really have had the opportunity in the areas of Mtn. View and Sunnyvale to talk to

them about First Five, what First Five proposes, and although all of the decisions have been made and I would not disagree that their five-year plan is in place, I think it's really important for us to have sufficient information, simply as we go forward and make our own decisions, so that's been my concern about it, we've found out a whole lot more about First Five in the last year which I appreciate finding out, Blanca's office has been very forthcoming with that, but none of the rest of us has served on that Commission, I do have a commissioner, she does report back to us, but mine is not to change where they are headed, mine is to have more information about the process and how the decisions were made, so that is why I am supporting what Jim has suggested.

McHugh: can you give me an idea what sort of action we might take if we were to hear this item on December 6<sup>th</sup>, because it is independently funded agency that we do have our representatives on.

LK: I doubt that you would make any different kind of decisions because as we have said this is independently funded, it might make a difference as you go to make decisions for next year on your own budget as to where you need to have funding go, I think without sufficient information it's very difficult to make decisions about where other funding sources can be directed, this is a very, it's a large amount of money, and how it will be spent has been worked out as Blanca said very articulately by an independent group she mentioned in June of '04, as she said they became independent and they are directed by that and I am only going to guess that what would influence this would be influenced because we don't have any power, however each of us does have directly selected a commissioner of that nine member commission, so mine is for information, I've been trying to find out more about what sources are where children in our County who do live in poverty, particularly those that do not speak English, I have a very large contingent in Mtn. View which lives to the east side of Central Avenue and I am absolutely delighted that First Five is going to come tomorrow night and we're going to spend an extensive amount of time with them...so mine is an information item and is not to meddle with the long term decisions that have been made.

BA: I just want to make one final comment and that is to say that in the last, probably four to six months your appointee as well as First Five staff and I have as well, given you quite a considerable briefing on what is happening in North County and South County and in other parts of the county, so I respect your interest in having additional information, but I do have to insist that a lot of time has been spent by First Five staff and Children and Families Committee and through your appointees to apprise each of the Supervisors the status of the work, again I believe that the effort today while well intention may also have the effect of a chilling effect on a committee that is very dedicated on a commission that is very dedicated and very hard working and is now for the first time beginning to feel political pressures where none were there in the past.

Beall: well, I think in order to have a logical discussion, would be my intention to do that, by putting an item on the agenda, so we can have a full understanding discussion of the issue, and let the chips fall where they may out of that discussion, I think that's all I'm asking, and that is what I thought the Committee wanted to do, Supervisor Gage said let's bring it to the full board and so that's what I as Chair of the Committee am reporting to you, that's what we've said at the meeting, so, my idea would be to put them on the agenda and just discuss the substantive issue of what's going on, so, that's what I'm asking to do, and I'd like to put it on the agenda for December 6<sup>th</sup>.

Alvarado: would you clarify one more time, Supervisor Beall, what is the directive to the Administration, then, because...

Beall: the directive was to prepare a matrix of, to summarize the proposals, so we can have a discussion at the Board meeting showing the allocation that they proposed by supervisorial district...

Kniss: let's move on from this, the motion is to return on the 6<sup>th</sup> and to have the staff do a district report, let's just vote this up or down.

McHugh: but was there a speaker?



Kniss: not that I know of...is there someone to speak on this, not that I recall Mr. McHugh, but thank you.

Gage: is the proposal that we're going to get be coming from our staff or from FIRST 5?

Kniss: it's from our staff, it's not from FIRST 5, we cannot request that they do a report.

Gage: well, we certainly can request that they come and provide us information.

Kniss: oh, absolutely.

Gage: I don't want our staff going out and doing a lot of work when FIRST 5 can come here and present what they've done.

Kniss: well, let me again clarify with Mr. Beall, who Chair's that Committee, which were you asking for, their staff to come and talk to us or our staff?

Beall: well, if they'd like to comment, that's fine, I think they can do a pretty good job in making their proposal, presentation, which is what I thought Supervisor Gage wanted to have the Board...

Kniss: perhaps, I misunderstood then, you wanted their staff to come and do a report to us, correct?

Beall: make a presentation, and have the matrix prepared so we can understand the issue, so we can have a substantive discussion.

Gage: so FIRST 5 is going to come and do the presentation.

1. (Item 4) Directed staff to notify the cable operators that cable franchise ordinance will be on the FGOC November 10 meeting agenda and report back at that meeting on the following issues: a) legal determination of whether the current operators meet the requirements for renewal or initial applications; b) service gaps in the unincorporated pockets; c) comparison of County ordinance to model ordinance from National Association of Telecommunications Officers and Advisors (NATOA) and ordinances of cities in County; d) impact of new applications or renewals on County's ability to set customer service standards; e) legal issues between COMCAST and the City of San Jose; and f) County ordinance's ability to anticipate new technology, e.g. broadband over power lines.
  2. (Item 9) Directed County Counsel to provide an off-agenda report on potential litigation to restore the housing element as a reimbursable Senate Bill (SB) 90 mandate.
  3. (Item 9) Referred to the Administration consideration of including in the County's legislative priorities the development of an appeals system for local governments when the State denies an SB90 reimbursement.
  4. (Item 10) Directed the Administration to validate the revenue assumptions associated with Valley Medical Center positions added to the trauma and emergency rooms due to the closure of San Jose Medical Center and include subject in planned report to the Board on November 1.
21. **Held to December 6, 2005:** Consideration of revisions to the Vehicle Code and Streets and Highways Code language inserted by Senate Bill 1233 with intent of including in 2006 Legislative Policies and Priorities.
22. There is no report from Supervisor Beall, Chairperson, Legislative Committee.
23. Accepted report from Children, Seniors and Families Committee (CSFC) relating to meeting of October 19, 2005.

November 15, 2005

*Minutes of BOS mtg*

Accepted items 3 through 13 as Board information only, as listed on the Children, Seniors and Families Committee agenda.

Directed Administration to coordinate with FIRST 5 Santa Clara County for report on December 6, 2005 relating to the Preschool for All Initiative, including the preparation of a matrix as noted in the Committee report. (Supervisor Alvarado voted no.) *JB OK*

24. Accepted verbal report from Supervisor Gage, Board Delegate to the Santa Clara Valley Transportation Authority (VTA), relating to the meeting of November 3, 2005.
25. There is no report from Gage, Board Delegate to Local Agency Formation Commission (LAFCo).
26. Accepted verbal report from Chair Kniss, Board Delegate to the Bay Area Air Quality Management District (BAAQMD).

Announced next meeting scheduled for November 16, 2005.

- \* 27. There were no long-term planning and budget strategies to consider.
28. There is no report from Chair Kniss.

#### County Executive

29. There is no report from County Executive.
30. Considered recommendations relating to Fiscal Year (FY) 2006–2007 budget process, and took the following actions:
  - a. Approved, in concept, the County Executive's proposed solution package addressing a projected \$111.4 million General Fund deficit for FY 2006–2007.